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S E C R E T SECTION 1 OF 2 USNATO 4508

E.O. 11652: GDS, 12-31-79

TAGS: MCAP, NATO, NL

SUBJECT: NATO SPECILIZATION STUDY, SUB-GROUP NAVY

REF: AMEMB THE HAGUE 4181 NOTAL

BEGIN SUMMARY: THIS MESSAGE QUOTES DUTCH PAPER ON FORMATION OF A NAVY SPECIALIZATION SUB-GROUP. PAPER WILL BE TABLED AT STEERING GROUP MEETING SEPTEMBER 28. ACTION REQUESTED: WASHINGTON GUIDANCE FOR SEPTEMBER 28 MEETING. END SUMMARY.

1. DUTCH PAPER ON FORMATION OF A NAVY SPECIALIZATION SUB-GROUP FOLLOWS:

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PERMANENT DELEGATION OF THE KINGDOM OF THE NETHERLANDS TO THE NORTH ATLANTIC COUNCIL

SPECIALIZATION OF DEFENCE TASKS

INTRODUCTION

1. THE AIM OF THE STUDY IS TO EXAMINE THE POSSIBILITIES OF SPECILIZATION OF DEFENCE TASKS BY "FINDING WAYS AND MEANS FOR A READJUSTMENT OF DEFENCE TASKS BETWEEN INTERESTED COUNTRIES PARTICIPATING IN THE DEFENCE OF THE CENTRAL REGION".
2. THE OBJECTIVE OF THE STUDY IS ALSO TO EXAMINE THE POSSIBILITIES OF PRACTICAL TRADE-OFF ARRANGEMENTS BETWEEN THE COUNTRIES MENTIONED IN PARAGRAPH 1.
3. THIS DOCUMENT ON MARITIME SPECILIZATION IS DRAFTED BY THE NETHERLANDS FOR THE CONSIDERATION BY THE NATO SPECIALIZATION STEERING GROUP. THE PURPOSE OF THE PAPER IS TO ENABLE THE PERMANENT REPRESENTATIVES TO EXAMINE THE NEED FOR THE ESTABLISHMENT OF A SUB GROUP NAVY. THIS NEED SHOULD RESULT FROM THE EXISTENCE OF POSSIBLE FIELDS, IN WHICH MARITIME SPECILIZATION MAY BE FEASIBLE. HOWEVER, IT IS LIKELY THAT IT WILL TAKE SOME TIME TO ACHIEVE RESULTS AS NAVAL PLANNING BY NATURE EXTENDS OVER LONGER PERIODS THAN IS USUAL FOR LAND-AND AIR FORCES.

BASIC FACTORS WITH REGARD TO PLANNING

4. THE COUNTRIES WHICH HAVE FORCES IN THE CENTRAL REGION AND WHICH AT THE SAME TIME CONTRIBUTE MARITIME FORCES TO NATO, ARE BELGIAM, CANADA, GERMANY, THE NETHERLANDS, THE UNITED KINGDOM AND THE UNITED STATES.
5. THE MARITIME TASKS ALLOCATED TO THESE COUNTRIES, ARE CARRIED OUT IN VARIOUS COMMAND AREAS WHICH ARE ALL OUTSIDE THE CENTRAL REGION. THUS BELGIUM HAS ITS MARITIME TASKS IN THE CINCHAN AREA, CANADA IS OPERATING IN THE ATLANTIC COMMAND AREA AND GERMANY HAS ITS MARITIME TASKS IN THE EUROPEAN COMMAND (NORTHERN) AREA. THE NETHERLANDS EARMARK MARITIME FORCES TO CINCHAN AND SACLANT, THE UNITED KINGDOM TO CINCHAN, SACLANT AND SACEUR (SOUTHERN REGION) AND THE UNITED STATES TO SACLANT AND SACEUR
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(SOUTHERN REGION).

6. APART FROM THE WARTIME MISSIONS OF THE STRIKING FLEET ATLANTIC (IN WHICH THE MAJORITY OF THE NATO-COUNTRIES DO NOT PARTICIPATE) AND THE SUPPORT OF THE FLANKS OF NATO BY THE STRIKING FLEET AND AMPHIBIOUS FORCES, THE REMAINING TASKS FOR NAVAL FORCES IN WARTIME CAN BE SURMMARISED AS "PROTECTION OF THE SEALINES OF COMMUNICATION" THIS LEAVES UNAFFECTED THE TASKS OF THE MARITIME FORCES IN THE FIELD OF CRISIS MANAGEMENT.

DISCUSSION

7. THE COUNTRIES MENTIONED IN PARAGRAPH 4 ARE ALL INVOLVED IN

THE PROTECTION OF THE SEALINES OF COMMUNICATIONS. IN THIS PROTECTION TWO ASPECTS CAN BE DISTINGUISHED:

A. PROTECTION OF THE SEA-LINES ON THE OCEAN

B. PROTECTION OF THE SEA-LINES IN SHALLOW WATERS.

8. THE UNITS NEEDED FOR THE PROTECTION ON THE OCEAN CAN BE DIVIDED INTO 4 CATEGORIES:

A. SURFACE-UNITS

B. MARITIME PATROL AIRCRAFT

C. HELICOPTERS

D. SUBMARINES.

IN THE PROTECTION OF THE SEA-LINES IN SHALLOW WATERS MINE COUNTER MEASURES PLAY A DOMINANT PART. THEREFORE MAINLY MCM-UNITS ARE BEING DEPLOYED FOR THIS TASK.

9. PREPARING IN PEACE TIME FOR THE PROTECTION OF THE SEA-LINES OF COMMUNICATION ON THE ONE HAND AND THE EMPLOYMENT FOR CRISIS MANAGEMENT ON THE OTHER MEANS-APART FROM PROCUREMENT AND MAINTENANCE OF THE NECESSARY MATERIEL-TRAINING AND EXERCISING OF PERSONNEL IN THE EMPLOYMENT AND USE OF EQUIPMENT FOR:

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A. ANTI-SUBMARINE WARFARE

B. ANTI-SURFACE WARFARE

C. ANTI-AIR WARFARE

D. MINE COUNTER MEASURES.

CRISIS MANAGEMENT REQUIRES WELL TRAINED, WELL EQUIPPED SHIPS, WHICH IN CASE OF ESCALATION, CAN BE USED IMMEDIATELY FOR THE PROTECTION OF THE SEA-LINES OF COMMUNICATION. ALL COUNTRIES MENTIONED IN PARAGRAPH 4 ABOVE ARE INVOLVED IN THE PROTECTION OF THE SEA-LINES, WHILST THE REMAINING MARITIME TASKS ARE ALLOCATED TO ONLY A LIMITED NUMBER OF COUNTRIES. IT IS THEREFORE RECOMMENDED TO CONCENTRATE THE STUDY ON MARITIME SPECILIZATION ON THE PROTECTION OF THE SEA-LINES OF COMMUNICATIONS.

10. SPECIALIZATION BY (FULLY OR PARTLY) ABOLISHING ONE OR MORE OF THE CATEGORIES MENTIONED IN PARAGRAPH 8 WILL LEAD TO THE ABAONDONMENT OF THE PRESENT SYSTEM OF NATIONAL GROUPS AND WILL MAKE THE OPERATION IN MULTI-NATIONAL GROUPS A NECESSITY.

11. THE OPERATIONAL READINESS OF THESE MULTI-NATIONAL GROUPS MUST BE SAFEGUARDED BY COOPERATION IN PEACE-TIME ON A NEARLY PERMANENT BASIS IN THE SAME FORMATION AS REQUIRED FOR WARTIME OPERATIONS. THESE FORMATIONS MUST COMPRISE ALL NECESSARY CATEGORIES. A LIMITING FACTOR HOWEVER IS THE FACT THAT THE COUNTRIES CONCERNED DO NOT ALL OPERATE IN THE SAME COMMAND AREAS. THIS HOWEVER DOES NOT MEAN THAT AN INVESTIGATION OF THE POSSIBILITIES FOR FURTHER SPECIALIZATION COULD NOT LEAD TO POSITIVE RESULTS.

12. IT WILL BE CLEAR THAT THE SOLUTION CANNOT BE FOUND ON THE BASIS OF THE STANDING NAVAL FORCE ATLANTIC CONCEPT. THE PRIMARY TASK OF THIS PERMANENT NATO-SQUADRON, CONSISTING OF SURFACE -SHIPS ONLY, IS TO SHOW NATO'S COHESION AND SOLIDARITY AND NATO'S NAVAL PRESENCE BOTH IN TIME OF PEACE AND DURING CRISIS MANAGEMENT OPERATIONS. THE COMPOSITION IS MORE OR LESS ARBITRARILY CHOSEN AND NOT RELATED TO ACTUAL COMBAT ACTION. STANAVFORLANT IS A POLITICAL INSTRUMENT, WHICH WILL CONSEQUENTLY BE DISBANDED IN WARTIME.

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IN THIS CONTEXT IT MAY BE NOTED THAT THE CREATION OF MULTI-NATIONAL GROUPSWOULD OF COURSE PROMOTE THE ELEMENT OF POLITICAL SOLIDARITY.

13. AT PRESENT THE CONTRIBUTION OF NATIONS MAINLY CONSISTS OF COMPLETE TASK GROUPS. REASONS FOR SUCH A NATIONAL CONTRIBUTION ARE:

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- A. WEAPONS AND SENSORS MUST BE COMPATIBLE AS MUCH AS POSSIBLE;
- B. AUTOMATIC DATA EXCHANGE MUST BE POSSIBLE (NOWADAYS DIFFERENT COMPUTER SYSTEMS ARE IN USE);
- C. LOGISTIC SUPPORT IS A NATIONAL RESPONSIBILITY;
- D. UNITS COMPOSING THE TASK-GROUPS MUST BE AVAILABLE DURING THE SAME PERIODS FOR EXERCISES IN PEACE-TIME AS WELL AS FOR CRISIS MANAGEMENT OPERATIONS AND WAR-TIME OPERATIONS;
- E. IT IS NECESSARY THAT CREWS OF DIFFERENT UNITS ARE EXERCISED TOGETHER IN ORDER TO REACH THE REQUIRED STANDARD OF TEAMWORK.

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14. IN THE PRESENT SITUATION SPECIALIZATION IS HAMPERED BECAUSE MULTI-NATIONAL TASK GROUPS DO NOT COMPLY WITH THE CONDITIONS MENTIONED IN PARAGRAPH 13. CONSEQUENTLY THE STUDY OF THE POSSIBILITIES OF SPECILIZATION IMPLIES TO INVESTIGATE TO WHAT EXTENT FACTORS, WHICH IMPEDE THE FORMATION OF MULTINATIONAL GROUPS, CAN BE OVERCOME. THESE LIMITATIONS WOULD DISAPPEAR IF PARTICIPATING COUNTRIES COMMIT THEMSELVES

- A. TO INTEGRATE TRAINING AND EXERCISES;
- B. TO BUILD UP AN INTEGRATED LOGISTIC SYSTEM/ORGANISATION;
- C. TO COOPERATE ALREADY IN PEACETIME IN THE HIGHEST POSSIBLE DEGREE WITH OTHER COUNTRIES AND WHERE NECESSARY TO DELEGATE OPERATIONAL COMMAND OF SHIPS AND/OR AIRCRAFT PERMANENTLY TO A COMMANDER OF FOREIGN NATIONALITY;
- D. TO GIVE UP THE EXCLUSIVENESS OF INFORMATION IN THE FIELD OF SURVEILLANCE AND INTELLIGENCE GATHERING (PRIMARILY IN RELATION TO MARITIME PATROL AIRCRAFT AND SUBMARINES);
- E. TO GUARANTEE TRAINING FACILITIES TO PARTNERS WHICH HAVE ABANDONED THE EMPLOYEMENT OF CERTAIN TYPES OF UNITS (E.G. SUB-MARINE; COUNTRIES LIKE CANADA, AUSTRALIA, INDIA ETC. WERE FORCED AFTER THE SECOND WORLD WAR TO PROCURE CONVENTIONAL SUBMARINES, AMONGST OTHERS TO ASCERTAIN FACILITIES TO TRAIN THEIR OWN

NAVAL FORCES);

F. TO CARRY OUT AT LEAST SOME NATIONAL PEACE-TIME TASKS FOR EACH OTHER (UNDER THE PRESENT CONDITIONS IT IS UNLIKELY THAT ALL NATIONAL TASKS, RESULTING FROM NATIONAL POLICY, WILL OR CAN BE DEALT WITH BY OTHER COUNTRIES).

THE ABOVE FACTORS ARE GIVEN IN SEQUENCE OF DIMINISHING FEASIBILITY. IN ADDITION THE WILLINGNESS OF THE PARTNERS TO MORE OR LESS REFRAIN FROM THE USE OF NON COMPATIBLE NATIONAL EQUIPMENT AND TO MAKE USE OF COMMONLY AGREED EQUIPMENT WILL OFTEN BE THE KEY TO SUCCESS.

15. THE FOREGOING PARAGRAPHS ILLUSTRATE THAT THERE ARE SUFFICIENT
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DISCUSSION-POINTS TO JUSTIFY AN EXAMINATION OF THE POSSIBILITIES OF MARITIME SPECIALIZATION. IF THE STUDY REVEALS THAT SPECIALIZATION IS NOT FULLY FEASIBLE IT SHOULD IN ANY CASE PROVIDE INDICATIONS AS TO WHAT EXTENT THE LIMITING FACTORS CAN BE OVERCOME AND TO WHAT RESULTS THIS WOULD LEAD. AT LEAST A HIGHER DEGREE OF RATIONALISATION WILL THEN BE REACHED.

RECOMMENDATIONS

16. IN THE LIGHT OF THE ABOVE IT IS RECOMMENDED TO SET UP A SUB-GROUP NAVY, IN PRINCIPLE COMPOSED OF REPRESENTATIVES OF THE COUNTRIES WHICH HAVE FORCES IN THE CENTRAL REGION, WHILST IT MUST BE POSSIBLE FOR OTHER COUNTRIES TO PARTICIPATE IF THEY WISH TO DO SO.

17. AS THE MARITIME MNC'S ARE DIRECTLY INTERESTED IN THE RESULTS OF THE STUDY BY THIS SUB-GROUP, SACLANT AND CINCHAN SHOULD ALSO BE REPRESENTED.

18. THE SUBGROUP SHOULD BE DIRECTED TO CARRY OUT A THOROUGH EXAMINATION OF THE FEASIBILITY OF THE FACTORS MENTIONED IN PARA 14 WITH RELATION TO SPECIALIZATION AND RATIONALISATION, AND SHOULD COME UP WITH CONCRETE PROPOSALS TO THE PRESENT SITUATION AS WELL AS RECOMMENDATIONS CONCERNING FURTHER DEVELOPMENT."

2. COMMENT-

WE WONDER HOW DUTCH NAVY REDUCTIONS REPORTED REFTTEL AFFECT OR DEPEND UPON DUTCH OBJECTIVES IN NAVY SPECIALIZATION STUDY. END COMMENT.

3. AT SEPTEMBER 28 SPECIALIZATION STEERING GROUP MEETING WE PROPOSE TO RESERVE ON THE FORMATION OF A NAVY SPECIALIZATION SUB-GROUP UNTIL USG HAS HAD ADEQUATE OPPORTUNITY TO REVIEW DUTCH PAPER.

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